WELCOME

PRESENTATION
ON
ANNUAL PLAN (2009-10)
KERALA

3rd FEBRUARY 2009
PLANNING COMMISSION
NEW DELHI

SUMMARY

I. ANNUAL PLAN 2008-09 AND 2009-10

Items	Approved Outlay 2008-09	Proposed Outlay 2009-10
General Sector	6790.42	7628.43
Special Component Plan for Scheduled Castes	755.95	848.57
Tribal Sub Plan for Scheduled Tribes	154.10	173.00
Total	7700.47	8650.00

1. Sector wise Outlay

SI.No	Sector/Sub Sector	Approved Outlay 2008-09	Proposed Outlay 2009-10
1	2	3	4
1	Agriculture and Allied Activities	312.71	417.40
II	Rural Development	264.75	291.22
Ш	Special Area Programme	64.27	76.71
IV	Irrigation & Flood Control	242.51	250.65
V	Power	873.00	997.56
VI	Industry and Minerals	221.00	279.32
VII	Transport & Communication	740.48	741.59
VIII	Science Technology & Environment	191.00	195.87
IX	General Economic Services	96.04	97.48
X	Social Services	2210.20	2948.74
XI	General Services	20.00	25.30
XII	Plan Assistance to Local Bodies	1877.51	2085.13
	Tsunami	587.00 (TEAP+TRP)	243.03 (TRP only)
	Grand Total	7700.47	8650.00

1.1 Agriculture & Allied Activities

	Sector / Sub Sector	Approved Outlay 2008-09	Proposed Outlay 2009-10
I	Agriculture & Allied Activities	312.71	417.40
1	Crop Husbandry	61.00	63.49
2	Soil &Water Conservation	26.67	27.70
3	Animal Husbandry	63.00	74.15
3	Dairy Development	7.00	10.50
4	Fisheries	32.79	50.00
5	Agriculture Research & Education	30.25	32.75
6	Co-operation	15.30	20.00
7	Agricultural Marketing	15.05	10.20
8	Other Sectors including Debt Relief*	61.65	128.61

^{*} Other Sectors include Marketing, Food, Storage & Warehousing etc

1.2 Rural Development

	Sector / Sub Sector	Approved Outlay 2008-09	Proposed Outlay 2009-10
	Rural Development	264.75	291.22
1	Rural Development	117.43	138.52
2	Community Devpt. & Panchayat	145.29	144.70
3	Land Reforms	2.03	8.00

1.3 Special Area Programmes

	Sector / Sub Sector	Approved Outlay 2008-09	Proposed Outlay 2009-10
	Special Area Programmes	64.27	76.71
1	Special Area Development (WGDP)	20.00	32.35
2	Coastal Area Development	10.00	10.09
3	BRGF	34.27	34.27

1.4 Irrigation & Flood Control

	Sector / Sub Sector	Approved Outlay 2008-09	Proposed Outlay 2009-10
	Irrigation & Flood Control	242.51	250.65
1	Major & Medium Irrigation	120.41	134.00
2	Minor Irrigation	70.55	68.02
3	Command Area Development	7.15	4.52
4	Flood Control & Anti Sea Erosion	44.40	44.11

1.5 Energy

	Sector / Sub Sector	Approved Outlay 2008-09	Proposed Outlay 2009-10
	Energy	873.00	997.56
1	Power development	853.00	972.50
2	Non Conventional Sources of Energy	20.00	25.06

1.6 Industry & Minerals

	Sector / Sub Sector	Approved Outlay 2008-09	Proposed Outlay 2009-10
	Industry & Minerals	221.00	279.32
1	Village & Small Industries	153.25	210.27
2	Other Industry	66.75	68.00
3	Minerals	1.00	1.05

1.7 Transport & Communication

(Rs. crore)

	Sector / Sub Sector	Approved Outlay 2008-09	Proposed Outlay 2009-10
	Transport & Communication	740.48	741.59
1	Minor Ports	31.75	34.26
2	Roads & Bridges	568.48	577.00
3	Road Transport	30.00	20.08
4	Inland Water transport	109.25	109.25
5	Other Transport Services	1.00	1.00

1.8 Science, Technology & Environment

	Sector / Sub Sector	Approved Outlay 2008-09	Proposed Outlay 2009-10
VIII	Science, Technology & Environment	191.00	195.87
1	Scientific Research	55.00	56.83
2	I.T & E-Governance	78.00	79.17
3	Ecology & Environment	10.00	10.15
4	Forestry & Wildlife	48.00	49.72

1.9 General Economic Services

	Sector / Sub Sector	Approved Outlay 2008-09	Proposed Outlay 2009-10
IX	General Economic Services	96.04	97.48
1	Secretariat Economic Services	30.10	30.56
2	Tourism	60.29	61.19
3	Census, Surveys & Statistics	0.67	0.68
4	Civil supplies	4.31	4.37
5	Regulation of Weights & Measures	0.67	0.68

1.10 Social Services

	Sector / Sub Sector	Approved Outlay 2008-09	Proposed Outlay 2009-10
X	Social Services	2210.20	2948.74
1	Education	185.80	208.60
2	Sports & Youth Services	17.78	19.05
3	Art and Culture	26.02	27.50
4	Medical & Public Health	95.55	112.00
5	Water Supply & Sanitation	891.00	1023.00
6	Housing	20	33.30
7	Urban Development	550.00	854.32
8	Information & Publicity	7.65	9.30
9	Welfare of SCs, STs & OBCs	257.22	422.90
10	Labour & Employment	25.2	92.25
11	Social Security & Welfare	133.88	146.40
12	Nutrition	0.10	0.12

1.11 General Services

	Sector / Subsector	Approved Outlay 2008-09	Proposed Outlay 2009-10
XI	General Services	20.00	25.30
1	Stationery & Printing	5.00	5.52
2	Public Works	15.00	19.78

1.12 Plan Assistance to Local Bodies

	Sector / Subsector	Approved Outlay 2008-09	Proposed Outlay 2009-10	
XII	Plan Assistance to Local Bodies	1877.51	2085.13	

1.13 Tsunami

	Sector / Subsector	Approved Outlay 2008-09	Proposed Outlay 2009-10
XIII	Tsunami (TEAP+TRP)	587.00	243.03

SI. No.	Sector/ Subsector	Annual Plan 2008- 09 Approved Outlay	Annual Plan 2009- 10 Proposed Outlay	Increase over the previous year	% increase over the previous year
1	2	3	4	5	6
I	Agriculture and Allied Activities	312.71	417.40	104.69	33.48
II	Rural Development	264.75	291.22	26.47	10.00
III	Special Area Programme	64.27	76.71	12.44	19.36

Sl. No.	Sector/ Subsector	Annual Plan 2008-09 Approved Outlay	Annual Plan 2009-10 Proposed Outlay	Increase over the previous year	% increase over the previous year
1	2	3	4	5	6
IV	Irrigation and Flood Control	242.51	250.65	8.14	3.36
V	Energy	873.00	997.56	124.56	14.27
VI	Industry and Minerals	221.00	279.32	58.32	26.39

SI. No.	Sector/ Subsector	Annual Plan 2008-09 Approved Outlay	Annual Plan 2009-10 Proposed Outlay	Increase over the previous year	% increase over the previous year
1	2	3	4	5	6
VII	Transport	740.48	741.59	1.11	0.15
VIII	Science, Technology & Environment	191.00	195.87	4.87	2.55
IX	General Economic Services	96.04	97.48	1.44	1.50

SI. No.	Sector/ Subsector	Annual Plan 2008-09 Approved Outlay	Annual Plan 2009-10 Proposed Outlay	Increase over the previous year	% increase over the previous year
1	2	3	4	5	6
X	Social Services	2210.20	2948.74	738.54	33.42
	Of which Welfare of SC/ST	241.22	404.67	163.45	67.76
XI	General Services	20.00	25.30	5.30	26.50
XII	Plan Assistance to Local Bodies	1877.51	2085.13	207.62	11.06

SI. No.	Sector/ Subsector	Annual Plan 2008-09 Approved Outlay	Annual Plan 2009-10 Proposed Outlay	Increase over the previous year	% increase over the previous year
1	2	3	4	5	6
XIII	Tsunami	587.00	243.03		
	GRANT TOTAL	7700.47	8650.00	949.53	12.33

HIGHLIGHTS OF THE ANNUAL PLAN 2009-10

Outlay and Thrust

- The size of the Annual Plan of Kerala for 2009-10 has been fixed at Rs.8650 crores, which is 12.34 percent higher than the 2008-09 figure of Rs.7700 crores.
- Given the tempo of plan outlay which the state has been maintaining since 2007-08, its Eleventh Plan target of Rs 40,422 crores at current prices will be exceeded in terms of budgetary provisions.
- While the Annual Plan for 2009-10 has made appropriate provisions for the range of large projects which the state has launched of late, its thrust naturally has been towards ameliorating the impact of the crisis on the common people: the workers, the peasants, and the petty producers.

Agriculture & Allied Sectors

- The shift towards food grain and livestock production is a very important part of this thrust. Kerala's development strategy over the last several decades has been to move away from food grain and livestock production towards cash crops.
- This has made the state doubly vulnerable: to crashes in commodity prices in the world market, and to the Central government's attitude in the matter of making adequate food grains available to it. Both vulnerabilities are coming to the fore at present. A reversal of this decades-old strategy therefore is urgently required. The Annual Plan's emphasis on agriculture and livestock production reflects this reversal. An amount of Rs. 413.43 crores has been proposed for the sector.

Agriculture & Allied Sectors (contd..)

- A major food security project is proposed for implementation during 2009-10. The total provision earmarked is Rs.64.75 crores.
- A safety mechanism for the support of cash crop growing farmers of the state is required to address the new crisis. A new scheme viz., Commodity Safety Net Scheme is proposed as a support to bridge a portion of the loss of income to the small and marginal farmers due to the crisis. Input support, market support and facilitation of easy credit are its major components. The scheme is proposed for implementation on a package approach to the affected farmers in the State for spices, arecanut and coffee in the first phase.

Agriculture & Allied Sectors (contd..)

In the fisheries sector it is also proposed to introduce debt relief measures for the entire eligible fisher folk in the state in a phased manner under the project viz., Debt Relief to Fishermen.

Industry

- The total proposed allocation to the sector, Industry and Minerals, is Rs 279 crores which indicates a hike of 26 % over the current year outlay of Rs 221 crores.
- The Annual Plan provides for a substantial increase in outlays for traditional industries like coir, handlooms and cashew, all of which are hit by the crisis. Major traditional industries in Kerala include Coir, Cashew and Handloom. The people working in these sectors are from the pro-poor sections of the society. Since the global economic recession will seriously influence these sectors which will in turn put hardships for the sustenance of the people engaged in this sector, major thrust is given for these sub sectors under the industry in the Annual Plan 2009-2010.

Industry (contd..)

- The number of people engaged in these sectors comes to about 8 lakhs.
- In order to address the emerging issues due to economic recession, an amount of Rs. 55 crores is provided in addition to the normal allocation which includes for the traditional industries like coir, cashew and handloom. This amounts to 19.7% of the total allocation for Industry Sector.

Industry (contd..)

- Government of Kerala to identify the intervention required for the sustainability of the coir industry in Kerala in the period of economic recession due to the important aspect that the sector is dominated by women workers. One of the major schemes is to enhance the utilization of the available husk in the state by instituting a mechanism of husk collection and processing it into fibre.
- Another major intervention is proposed for providing a marketing support by bringing all the manufacturers under the umbrella of <u>Kerala</u> <u>Coir Marketing Consortium.</u>

Industry (contd.)

- Cashew industry is also a traditional sector industry. The lion's share of the employees are women, coming from weaker sections of the society. Major thrust is given for establishing procuring centres to ensure reasonable price to the local cashew cultivators. Proposal is also therefore for strengthening the domestic market and value addition to the cashew kernels.
- In the <u>handloom sector</u> priority is given for ensuring quality materials at a reasonable cost to weavers, for strengthening the cooperatives and extending special marketing incentives.

Industry (contd.)

- As far as other industrial sector is concerned, the priority is for <u>development of infrastructure</u> and <u>for generating more employment</u>. Establishment of a multi storied industrial infrastructural facilities at Edayar, Ernakulam is proposed. A scheme for promotion of entrepreneurship among women is also proposed.
- With regard to information technology a major initiative proposed is the <u>establishment of a</u> Cyber Park at Kozhikode.

Local Self Government Institutions

- Rs 2085 crores of the total plan outlay will be spent by Local Self Government Institutions. The proposed local bodies plan, besides regular development activities, also envisages to launch a massive housing programme, the "EMS Housing Scheme", for the BPL population.
- The houses built in the 1970s, under the "MN One Lakh Housing Scheme", are also proposed to be renovated by the Housing Department, together with the LSGIs. This emphasis on housing, apart from its direct welfare implications, will also entail substantial employment generation in the midst of the threat of recession.

Social Services

- Global economic crisis poses a major challenge to the widely acclaimed social service achievements of the state. Kerala is a region highly integrated with the rest of the world so much that the global changes would be transmitted soon to almost all spheres of the state's economy. Adverse impact of the global meltdown is expected in most spheres of production, income generation and employment. Initial reports in this regard confirm such apprehensions.
- The challenge before the government and the Kerala society at large is to maintain and strengthen the network of social welfare services especially to all those who are likely to be in distress. In this perspective, Annual Plan 2009-10 places special emphasis on the social service sector.

Social Services (contd..)

The Plan has made provisions Comprehensive Health Insurance Scheme, a unique and ambitious project, the like of which does not exist anywhere else in the country. Rs.60.00 crore is allocated for various insurance programmes. This scheme too will be an important measure for ameliorating the people's distress during the crisis, as will be the NREGA whose scope is sought to be greatly widened. In health likewise the thrust is on improving the quality of government institutions. When the Comprehensive Health Insurance Scheme was launched, the government had pledged that the expenditure on this Scheme would not be at the expense of the plan outlay on health. The Annual Plan fulfills that pledge.

Social Services (contd..)

- The Plan also provides for a substantial increase in the allocation for <u>crucial social sector like education</u>. In education the emphasis is on improving quality, especially in government-run institutions which cater to the needs of the poor and the deprived sections of the population. The outlay proposed for the sector amounts to Rs 208.60 crores.
- Out of Rs 1023 crores earmarked for the sector, Water Supply and Sanitation, Rs 900 crores is proposed for the JBIC assisted water supply project. A special package for completing urban water supply schemes is envisaged in the plan with a view to complete and commission the long pending urban water supply schemes.

Welfare of Scheduled Castes and Scheduled Tribes

A major departure in the Annual Plan for 2009-10 is of the system of "notional regard to the Special Component Plan for Scheduled Castes and Tribal Sub Plan. A part of the funds for SCP and TSP earlier used to be allocated to certain departments for making schemes of benefit to the Scheduled Castes and Scheduled Tribe population. This is being completely stopped. Only schemes as being of direct benefit to the Scheduled Castes and Scheduled Tribe population, will claim the SCP/TSP funds. This amounts to an immediate and substantial increase in the effective size of the SCP/TSP outlay to Rs 1021.57 crores and constitutes an extremely important step for the benefit of the SC/ST population of the state.

Bhoomi Keralam

A time bound project for completion of resurvey works in Kerala with in 3 years is a new initiative. In order to complete the resurvey works of 300 villages during 2009-10, a hybrid survey combination of areal photogrammetry and ground survey utilizing modern techniques and technologies are proposed under the scheme

Measures taken by the State
Government and suggestions to
tackle the economic downturn during
2009-10

Government of Kerala while appreciating the various measures announced by the Government of India to counter the negative effects of the current economic crisis would like to point out that the State has been seriously affected by it because of its well known integration with the global economy, fall in Non-Resident Keralite remittances, fall in tourism and tax revenues, fall in exports and the adverse effect on cash crop economy and traditional industries like coir, cashew, hand loom etc.

In order to mitigate the effects of the economic slowdown, the Government of Kerala needs to mobilize more resources for supporting a bigger Annual Plan and enhanced public spending. The State, however, is handicapped due to the ceiling on the Open Market Borrowings and limited scope for additional taxation. The State seeks assistance of Government of India for mobilizing additional revenue for strengthening the regional economy and to minimize the damaging effects of the economic slow down.

■ To have the desired effect of the measures announced by Government of India, the schemes and projects will require implementation within a very tight timeframe utilizing the additional resources. Coming as it does, in the last quarter of the financial year, the time left for implementation of the schemes and projects is very short. Unless procedures are simplified and mechanisms are created for providing expeditious clearances, the whole purpose of the Economic Stimulus may get defeated. It is suggested that Special Empowered Committees may be created to accord speedy clearances on the line of RKVY.

The centrally sponsored schemes are generally drawn up with a national perspective. While framing the guidelines for these schemes, often regional variations are not taken into consideration which hampers their implementation. It is necessary that these schemes have some flexibility accommodate state specific variations. Our suggestion would be that within the non-negotiable broad framework, details relating to implementation be left to the States. Further quite often it is seen that considerable time and effort is lost in obtaining clearances from the Government of India. The need of the hour is to delegate more authority to the States for providing clearances, wherever feasible and felt necessary.

Kerala in its own way has initiated measures to fight the economic meltdown. The proposed Annual Plan for 2009-10 addresses some of the common concerns. The programme for food security, safety net to support cash crop growing farmers, special measures for fishermen and workers employed in the traditional industries like coir, cashew and handloom, increased spending in the housing sector aimed to provide houses for every family below poverty line, implementation of a comprehensive health insurance scheme far beyond the scope of RSBY are some of the examples.

The need for enhanced investment for creating additional infrastructure is very acutely felt by the State and various avenues are being explored for this purpose. The State Government would like to make the use of the facilities that are being offered by Government of India. For helping the micro, small and medium enterprises our suggestion would be to make finance directly available to the State Finance Corporation, rather than through SIDBI, to avoid any delay and additional costs to the end users.

Measures for fighting recession during the coming financial year need to be announced at the earliest as the fight against the crisis is a continuous one. Substantial Additional Open Market Borrowings may be authorized for the next financial year in advance and one time Additional Central Assistance to the states may be increased significantly. The latter aspect may be given special consideration while finalizing the annual plans now under the consideration of the Planning Commission.

PROPOSAL FOR ONE TIME ADDITIONAL CENTRAL ASSISTANCE FOR 2009-10

- During 2009-10, following projects are identified for obtaining One Time Additional Central Assistance which are found to be filling gaps in the agriculture, traditional and social sector of the economy.
- Altogether an amount of Rs. 560 crore is proposed under following broad sectors.

Amount proposed for One Time ACA during 2009-10

SI. No.	Area	No. of Projects	Amount (Rs. Crore)
1	Agriculture	5	37.00
2	Energy	1	50.00
3	Industries	5	19.00
4	Transport	1	150.00
5	Tourism	2	40.00
6	Social Services	31	236.27
7	General Economic Services	2	27.73
	Total	47	560.00

SI. No.	Name of Project	Amount (Rs. Crore)
I.	Agriculture	
1	Food Security Project	12.00
2	Special Support Scheme for fisherfolk	5.00
3	Commodity Safety Net Scheme	10.00
4	Agricultural Biotechonology	5.00
5	Cyber Extension in Agriculture	5.00
	Sub Total I:	37.00

Contd.....

SI. No.	Name of Project	Amount (Rs. Crore)
II	Energy	
1	Total Energy Security Mission - ANERT	50.00
	Sub Total II:	50.00

SI. No.	Name of Project	Amount (Rs. Crore)	
III.	Industries		
1	Construction of Multistoried Industrial Estate	4.50	
2	Modernisation and Development of Industrial Estate at Kanjikode and Aroor	4.00	
3	Renovation and Modernisation of SMSM Institute at Thiruvananthapuram	1.50	
4	Expansion of Domestic Market for Cashew	5.00	
5	Value Addition for Cashew Kernels	4.00	
	Sub Total III:	19.00	

SI. No.	Name of Project	Amount (Rs. Crore)
IV	Transport	
1	Modernisation of fleet in congested areas of Trivandrum and Cochin cities	150.00
	Sub Total IV:	150.00

SI. No.	Name of Project	Amount (Rs. Crore)
V	Tourism	
1.	Water Supply Scheme at Kumarakom	25.00
2.	Waste Management Scheme at Dharmadom/ Mazhupilangadu destination	15.00
	Sub Total V:	40.00

Contd.....

SI. No.	Name of Project	Amount (Rs. Crore)
VI	Social Services	
1.	Vocational Higher Secondary Education	5.00
2.	State Council of Educational Research and Training (SCERT)	5.00
3.	Noon Meal for High School Students	10.00
4.	Kerala University	3.00
5.	Calicut University	3.00
6.	Mahatma Gandhi University	3.00
7.	Higher Education Council	4.00
8.	Kerala State Science and Technology Museum	3.00

SI. No.	Name of Project	Amount (Rs. Crore)
VI	Social Services (contd)	
9.	Kerala State Sports Council	5.00
10.	Directorate of Sports and Youth Affairs	0.50
11.	35th National Games	100.00
13.	Kerala Council for Historical Research	1.00
14.	Kerala State Chalachithra Academy	1.00
15.	Kerala Kalamandalam	5.00
16.	Museums and Zoos	1.00

SI. No.	Name of Project	Amount (Rs. Crore)	
VI	Social Services (contd)		
17.	State Central Library, Thiruvananthapuram	1.00	
18.	Flagship Programme on Health	20.00	
19.	Energy Conservation Measures and Rehabilitation of Obsolete Pumps and Motors and other electrical installations	10.00	
20.	Flagship Programme on Gender Awareness	3.00	
21.	Issuing Disability Certificate cum Identity Cards to the Disabled Persons	6.00	
22.	Advertisement in Electronic Media	1.00	
23.	Rehabilitation of Vulnerable/primitive SCs (Phase II)	9.22	

SI. No.	Name of Project	Amount (Rs. Crore)
VI	Social Services (contd)	
24.	Up gradation and Reconditioning Solar home lighting systems in remote SC hamlets installed by ANERT and various other Agencies	5.00
25.	Purchase of land to landless SCs for Construction of houses	10.00
26.	Support to the Tribal Mission for Resettlement of Landless Tribals	4.25
27.	Provision of Basic Needs to Primitive Tribals	4.50
28.	Enhancement of Facilities in Tribal Areas (2nd Phase)	2.00

SI. No.	Name of Project	Amount (Rs. Crore)
VI	Social Services (contd)	
29	Improving facilities and Renovation of Pre-matric and post-matric hostels	1.10
30.	Drinking Water Supply to Tribal Areas of Idukki District (Phase II)	3.70
31.	Upgradation and installation of solar home lighting system in remote ST hamlets installed by ANERT and other agencies	5.00
	Sub Total VI:	236.27

Contd.....

SI. No.	Name of Project	Amount (Rs. Crore)
VII	General Economic Services	
1	Strengthening of Activities of District Planning Committee	14.00
2	Modernisation of ARDs	13.73
	Sub Total VII:	27.73
	Grand Total:	560.00

35th National Games

- The Indian Olympic Association has allotted the 35th National Games to Kerala. The games are to be hosted at three venues (Thiruvananthapuram, Ernakulam and Kozhikode) in Kerala from 1st May 2010.
- This necessitates arrangements including creation of large number of infrastructure required at the 3 venues. The limited number of sports infrastructure at the venues are very old and not suited for conduct of mega events like National Games. In other words more than 90% of the required infrastructure has to be created anew or by total renovation of the existing one.

35th National Games (contd..)

■ This includes Sports infrastructure such as stadia, swimming pools, shooting ranges etc., development of a games village with all modem amenities and capable of providing boarding and lodging for approximately 10,000 persons including sports persons, officials, media men etc.

35th National Games (contd..)

Government has the responsibility to upgrade the civic amenities like roads, water supply arrangements, uninterrupted power supply, telecommunication facilities and transportation facilities to ensure the smooth conduct of the National Games. State teams have to be trained in the best way possible by providing foreign coaches and training abroad for winning the top honours in all disciplines. This will enable the state to host mega events in future and to produce world class athletes and sports personalities.

35th National Games (contd..)

■ A conservative estimate prepared for creation of infrastructure alone works out to Rs. 357 crores. Of this, the budgeted amount for construction of the main stadium and a multi purpose indoor stadium complex - both at Thiruvananthapuram, the main venue - has been worked as Rs. 145 crores. Outlay of Rs. 10000 lakh proposed is for these infrastructure facilities to host 35th National Games during 2010.

THANK YOU

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AND

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